

**Cabinet Resolution No. (78) of 2025**  
**Regarding the Administrative Violations and Penalties for Acts Committed**  
**in Violation of Federal Decree by Law No. (50) of 2023 Regarding the**  
**Regulation of Public Welfare Associations**

**The Cabinet,**

- Having reviewed the Constitution;
- Federal Law No. (1) of 1972 Regarding the Competences of Ministries and the Powers of Ministers, as amended;
- Federal Law No. (14) of 2016 Regarding the Administrative Violations and Penalties in the Federal Government;
- Federal Decree by Law No. (50) of 2023 Regarding the Regulation of Public Welfare Associations;
- Cabinet Resolution No. (5) of 2025 Regarding the Executive Regulations of Federal Decree by Law No. (50) of 2023 Regarding the Regulation of Public Welfare Associations; and
- Upon the proposal of the Minister of Community Empowerment and the approval of the Cabinet,

**Hereby resolves as follows:**

**Article (1)**

**Definitions**

The definitions provided in the Federal Decree by Law No. (50) of 2023 Regarding the Regulation of Public Welfare Associations shall apply to this Resolution. In addition, the following words and expressions shall bear the meanings assigned to each of them, unless the context otherwise requires:

**Decree by Law** : The Federal Decree by Law No. (50) of 2023 Regarding the Regulation of Public Welfare Associations.

<b>Executive Regulations</b>	: The Cabinet Resolution No. (5) of 2025 Regarding the Executive Regulations of Federal Decree by Law No. (50) of 2023 Regarding the Regulation of Public Welfare Associations.
<b>Board</b>	: The Board of Directors or Board of Trustees of the Public Welfare Association, as the case may be.
<b>Register of Violations</b>	: A special register kept by the Competent Authority in which the administrative violations of the Public Welfare Association, the dates of their commission, and the administrative penalties imposed against them are recorded.

## **Article (2)**

### **Scope of Application**

1. The provisions of this Resolution shall apply to the Public Welfare Associations that are subject to the provisions of the Decree by Law and its Executive Regulations, in the event that they violate the provisions of the Decree by Law and its Executive Regulations or the resolutions issued in implementation thereof.
2. The provisions of this Resolution shall apply to the Public Welfare Associations that are established under local decrees or laws, in the event that they violate the provisions of Articles (7), (52), (53) and (54) of the Decree by Law.

## **Article (3)**

### **Administrative Penalties**

1. Without prejudice to any measures stipulated in the Decree by Law, the Competent Authority may, in case the Public Welfare Associations referred to in Article (2) of this Resolution commit any violations, impose the administrative penalties set out in the Schedule attached to this Resolution in accordance with the controls provided in both the Schedule and this Resolution.
2. The Competent Authority shall notify the violator of the violation committed using the approved means of notification, and shall require the violator's response thereto within a

period not exceeding fifteen (15) days. Failure of the violator to respond within the specified timeframe shall be construed as acknowledgment of the violation.

3. The Competent Authority shall decide on the violation within a period not exceeding fifteen (15) days from the date of receiving the response or the expiration of the specified response timeframe, and shall issue its decision either to close the file or to impose the administrative penalty as specified in the schedule attached hereto.
4. For the purposes of collecting the administrative fine set out in the schedule attached hereto, part of a day shall be deemed a full day, and part of a month shall be deemed a full month.
5. In the event that the administrative penalty involves the suspension of services of the Public Welfare Association, the following controls and procedures shall be taken:
  - a. The Association shall be prohibited from carrying out any of its activities during the suspension period;
  - b. The Competent Authority shall have the right to prescribe training courses in the field of governance, regulation, and management of Public Welfare Associations; and
  - c. For reactivation of services to the Public Welfare Associations, the attendance and successful completion of the training courses referred to in paragraph (b) of Clause (5) of this Article shall be a mandatory requirement for the members of the board, managers, or employees involved in the violation committed, as determined by the Competent Authority.
6. If the Public Welfare Association breaches the controls and procedures set out in Clause (5) of this Article, the Competent Authority may remove the board and appoint an interim board or manager for the Public Welfare Association, in accordance with the controls and procedures stipulated in the Decree by Law and its Executive Regulations.
7. The Ministry may coordinate with the Local Authority regarding the imposition of the administrative penalties set forth in this Resolution within the territories of the Emirates where local authorities are responsible for licensing, supervision, and monitoring of Public Welfare Associations.

## **Article (4)**

### **Register of Violations**

1. The Competent Authority shall keep a register to be known as “Register of Administrative Violations of Public Welfare Associations”. Such a register shall contain all the information and data related to administrative violations committed by the Public Welfare Associations, including violation type, violation date, cause of the violation, the administrative penalty imposed, as well as other data and information determined by the Competent Authority.
2. The Local Authority shall submit to the Ministry quarterly reports on the administrative violations and penalties imposed on Public Welfare Associations falling within its jurisdiction.

## **Article (5)**

### **Grievance Against Administrative Penalties**

1. The Competent Authority shall notify the violator of the administrative penalty decision through the approved means of notification within fifteen (15) days of its date of issuance. The notification shall include description of the violation committed, the timeframe required remediation or adjustment of status, and any other details determined by the Competent Authority.
2. Any party, against which a decision imposing the administrative penalty stipulated in Clause (1) of this Article is issued, may file a grievance with the Competent Authority according to the latter’s applicable procedures, within thirty (30) days of the date of notification of the challenged decision. The statement of grievance shall be substantiated, and shall be accompanied by all supporting documents. The grievance shall be decided on within thirty (30) days of its submission date. The lapse of this period without a decision being made on grievance, the same shall be construed as rejection of the grievance.

3. The decision made on the grievance shall be final, but shall not prevent the party concerned from appealing the decision before the competent court.

## **Article (6)**

### **The Competent Collection Authority**

1. The Ministry shall collect the administrative fines imposed thereby under the provisions of this Resolution, according to the collection mechanism determined by the Ministry of Finance.
2. The Local Authority shall either collect the administrative fines imposed thereby under the provisions of this Resolution or reconcile in respect thereof according to the approved collection mechanism.

## **Article (7)**

### **The Executive Resolutions**

1. The Minister shall issue the resolutions required for the implementation of the provisions of this Resolution, in coordination with the Minister of Finance.
2. The Head of the Local Authority shall issue the resolutions required for the implementation of the provisions of this Resolution, in coordination with the relevant entities in the Emirate.

## **Article (8)**

### **Publication and Entry into Force**

This Resolution shall be published in the Official Gazette, and shall enter into force as of the day following the date of its publication.

**Mohammed Bin Rashid Al Maktoum**

**Prime Minister**

**Issued by Us:**

**Dated: Dhul Qadah 28, 1446 A.H.**

**Corresponding to: May 26, 2025 A.D.**

**Administrative Violations and Penalties Schedule**  
**Attached to Cabinet Resolution No. (78) of 2025**

No.	Description of Violation	Administrative Penalties Shall Escalate in Cases of Recidivism or if the Violation Persists After the Expiry of the Specified Timeframes for Remedying it and Addressing the Resulting Damages.				Timeframe to Remedy the Violation and Rectify the Damage	The Administrative Penalty to be Imposed by
		Violation Committed for the First Time	Violation Committed for the Second Time	Violation Committed for the Third Time	Violation Committed for the Fourth Time		
1	Failure of a Public welfare association to notify the Ministry of any modifications or changes to its data and information recorded on the Register of Public Welfare Associations within the legal timeframe.	Verbal warning	Written warning	Administrative fine of AED (1,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(15) days	The Ministry
2	A Public welfare association organizes activities and events such as conferences, seminars, meetings, gatherings, courses, lectures, or literary and poetry nights in the State without obtaining the approval of the Competent Authority.	Written warning	Administrative fine of AED (1,000)	Administrative fine of AED (2,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	-	The Competent Authority
3	A Public welfare association participates in activities and events such as conferences, seminars, meetings, gatherings, courses, lectures, or literary and poetry nights in the State without obtaining the approval of the Competent Authority.	Verbal warning	Written warning	Administrative fine of AED (1,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	-	The Competent Authority

4	A Public welfare association hosts individuals from inside the State to participate in activities and events it organizes without obtaining the approval of the Competent Authority.	Written warning	Administrative fine of AED (1,000)	Administrative fine of AED (2,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	-	The Competent Authority
5	A Public welfare association hosts individuals from outside the State to participate in activities and events it organizes without obtaining the approval of the Ministry and the Local Authority.	Administrative fine of AED (2,000)	Administrative fine of AED (4,000)	Administrative fine of AED (6,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	-	The Competent Authority
6	A Public welfare association participates in activities and events organized by associations and committees outside the State without obtaining the approval of the Ministry or the Local Authority.	Administrative fine of AED (5,000)	Administrative fine of AED (10,000)	Administrative fine of AED (15,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	-	The Competent Authority
7	A Public welfare association affiliates with, subscribes to, or joins the membership of any entity or organization based outside the State, or engages with any association based outside the State, without obtaining the approval of the Local Authority and authorization from the Ministry.	Administrative fine of AED (10,000)	Administrative fine of AED (20,000)	Administrative fine of AED (30,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(30) days	The Competent Authority



8	A Public welfare association engages in any activities or implements any projects outside the State without obtaining the approval of the Local Authority and an authorization from the Ministry.	Administrative fine of AED (10,000)	Administrative fine of AED (20,000)	Administrative fine of AED (30,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	-	<b>The Competent Authority</b>
9	Failure of a Public welfare association to maintain at its headquarters the records, documents, and systems related to all its activities, as specified in the Decree by Law and its Executive Regulations.	Verbal warning	Written warning	Administrative fine of AED (1,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	<b>(30) days</b>	<b>The Competent Authority</b>
10	Failure of a Public welfare association to include the association's name, registration number, registration date, and license in its records, documents, and publications.	Verbal warning	Written warning	Administrative fine of AED (1,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	<b>(30) days</b>	<b>The Competent Authority</b>
11	A Public welfare association destroys any of its records and documents outside the specified timeframes and without obtaining the approval of the Competent Authority.	Administrative fine of AED (10,000)	Administrative fine of AED (20,000)	Administrative fine of AED (30,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	-	<b>The Competent Authority</b>

12	A Public welfare association opens a branch in the State in violation of the controls and procedures set forth in the Decree by Law and its Executive Regulations.	Written warning	Administrative fine of AED (2,000)	Administrative fine of AED (4,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(30) days	The Competent Authority
13	A Public welfare association relocates its headquarters to another Emirate in violation of the controls and procedures set forth in the Decree by Law and its Executive Regulations.	Written warning	Administrative fine of AED (2,000)	Administrative fine of AED (4,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(30) days	The Competent Authority
14	A Public welfare association pays remunerations and incentives to the Board Members or its own members in violation of the controls and procedures set forth in the Decree by Law and its Executive Regulations.	Verbal warning	Written warning	Administrative fine of AED (5,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(30) days	The Competent Authority
15	A Public welfare association obstructs the work of the Competent Authority's representative while performing their assigned duties and powers in accordance with the provisions of the Decree by Law and its Executive Regulations.	Written warning	Administrative fine of AED (1,000)	Administrative fine of AED (2,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	-	The Competent Authority
16	A Public welfare association opens bank accounts in violation of the controls and	Written warning	Administrative fine of AED (2,000)	Administrative fine of AED (4,000)	Temporary suspension of the	(15) days	The Competent Authority

	procedures set forth in the Decree by Law and its Executive Regulations.				association's services for (1) one month, extendable for other similar periods.		
17	Failure of a Public welfare association to notify the Competent Authority of any changes to its bank accounts, or the individuals authorized to manage and operate these accounts.	Verbal warning	Written warning	Administrative fine of AED (1,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	<b>(7) days</b>	<b>The Competent Authority</b>
18	Failure of a Public welfare association to hold its annual Ordinary General Assembly meeting once a year.	Administrative fine of AED (2,000)	Administrative fine of AED (2,000)	Administrative fine of AED (4,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	<b>(60) days</b>	<b>The Competent Authority</b>
19	Failure of a Public welfare association to announce the lists of members entitled to attend the General Assembly meetings within the legally specified period, or failure to notify the Ministry or the Local Authority of these lists.	Written warning	Administrative fine of AED (1,000)	Administrative fine of AED (2,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	<b>(5) days</b>	<b>The Competent Authority</b>

20	A Public welfare association invests its funds in a manner that violates the controls and procedures set forth in the Decree by Law and its Executive Regulations.	Written warning	Administrative fine of AED (5,000)	Administrative fine of AED (10,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(30) days	The Competent Authority
21	A Public welfare association amends its Articles of Association without the approval of the Extraordinary General Assembly and the Competent Authority.	Written warning	Administrative fine of AED (1,000)	Administrative fine of AED (2,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(15) days	The Competent Authority
22	A Public welfare association is named a union without being composed of a number of civil society associations or organizations, in accordance with the controls and procedures set forth in the Decree by Law and its Executive Regulations, and without the approval of the Competent Authority.	Verbal warning	Written warning	Administrative fine of AED (1,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(30) days	The Competent Authority
23	A Public welfare association engages in any public welfare activity other than those set forth in its Articles of Association.	Written warning	Administrative fine of AED (1,000)	Administrative fine of AED (2,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	-	The Competent Authority

24	Failure of a Public welfare association to provide the Competent Authority with any data, information, or reports when required to do so.	Administrative fine of AED (2,000)	Administrative fine of AED (4,000)	Administrative fine of AED (6,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(15) days	The Competent Authority
25	The Board disposes of the association's funds, documents and records in the event of dissolution or liquidation in a manner that contravenes the decision issued by the Competent Authority in this regard.	Administrative fine of AED (10,000)	-	-	-	-	The Competent Authority
26	Failure of a Public welfare association to appoint a director within a period not exceeding (6) six months from its establishment or from the date of the entry into force of this Resolution.	Verbal warning	Written warning	Administrative fine of AED (1,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(30) days	The Competent Authority
27	A Public welfare association appoints a director without the approval of the Competent Authority.	Written warning	Administrative fine of AED (2,000)	Administrative fine of AED (4,000)	Temporary suspension of the association's services for (1) one month, extendable for other similar periods.	(15) days	The Competent Authority
28	Failure of the Board to provide the Competent Authority with the minutes of the Ordinary and Extraordinary General	Verbal warning	Written warning	Administrative fine of AED (1,000)	Temporary suspension of the association's services for (1)	(7) days	The Competent Authority

	Assembly meetings for approval, within (7) seven days from the date of the meeting.				one month, extendable for other similar periods.		
29	Using financial resources not listed in the Decree by Law, the Executive Regulations, or the Articles of Association, without the approval of the Competent Authority.	Written warning	Administrative fine of AED (1,000)	Administrative fine of AED (2,000)	Temporary Suspension of the association's services for (1) one month, extendable for other similar periods.	-	<b>The Competent Authority</b>